

## **FINANCE, AUDIT AND PERFORMANCE COMMITTEE – OCTOBER 29 2012**

### **REPORT OF DEPUTY CHIEF EXECUTIVE (CORPORATE DIRECTION)** **RE: TREASURY MANAGEMENT TO 30 SEPTEMBER 2012**

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#### **1. PURPOSE OF REPORT**

To inform the Select Committee of the Council's Treasury Management activity during 2012/13.

#### **2. RECOMMENDATION**

That the Select Committee note the report.

#### **3. BACKGROUND TO THE REPORT**

At its meeting in February 2012 the Council approved the Council's Treasury Management Policy for the year 2012/13 and delegated the oversight of the execution of the Policy to the Select Committee.

This report sets out the Treasury Management activities for the first half of 2012/13 and shows that they are in line with the limits set out in the Policy.

Treasury Management covers two main areas:-

1. The management of day to day cash flows by way of short term investing and borrowing. Longer term investment opportunities may arise depending on cash flow requirements.
2. Management of the Council's Long term debt portfolio which is used to finance capital expenditure that cannot be immediately funded by internal resources (e.g. by Capital Receipts).

#### **Economic Background**

In 2012/13 has seen a continuing period of low interest rates. The UK Bank Rate has now been at 0.5% for over 3 years. The Bank of England's quarterly Inflation report in August pushed back the timing of the return to growth. Export markets are set to remain weak and consumer expenditure is set to remain depressed to a focus on paying debt, negative economic sentiment and job fears. This together with continuing uncertainty in the money markets, including the financial stability of banks and other institutions and the Sovereign debt crisis in parts of the Euro Zone has had an impact on Treasury operations and in undermining business confidence in the UK and America. Investment returns remain low and counterparty security paramount.

The current economic situation, with the UK economy in recession and the Chancellor's austerity measures yet to fully impact, has seen UK GDP forecasts reduced in August Bank of England Quarterly Inflation Report. Given this low level of growth it appears unlikely that the Bank Rate will show increase until mid 2015.

The UK's position is largely a result of the Euro Zone difficulties, with their faltering economies hindering our main export market. US economic concerns, which are unlikely to be addressed before the outcome of the US Presidential elections, will see future economic problems arising in 2013. However in September the Federal bank announced a further round of quantitative easing which will focus on growth and job creation. In the UK this weak economy has caused tax receipts to be depressed.

This economic background impacts directly on the availability and choice of investment counterparties. Appropriate credit quality institutions have become more restricted in recent years in terms of numbers of parties available, the amount that can be invested with a single counterparty and the length of time an investment can be made.

In the present climate it is considered to be imprudent to invest for an extended period of time for the following reasons:

1. In a volatile market the financial strength of a counterparty can change quickly and therefore to invest for shorter periods reduces the Council's risk exposure.
2. Longer term interest rates, whilst higher than those for shorter periods, do not compensate the Council for the additional risk..

To invest with better quality counterparties for shorter periods does reduce the Council's exposure to risk and uncertainty but does mean that investment yields are reduced.

### Investment Activity

The Council's investment strategy primary objectives are safeguarding the repayment of the principal and interest of its investments on time, then ensuring adequate liquidity, with the investment return being the final objective. Following the economic background above, officers are implementing an operational strategy which tightens the controls already in place in the approved investment strategy.

The Council's investment criteria, approved by Council in February 2012 are:-

- **Banks 1 - Good Credit Quality** – the Council will only use banks which:
  - i. Are UK banks; and/or
  - ii. Are non-UK and domiciled in a country which has a minimum Sovereign long term rating of AAA

And have, as a minimum, the following Fitch, Moody's and Standard and Poors credit ratings (where rated):

- i. **Short Term** – F1
  - ii. **Long Term** – A
  - iii. **Individual / Financial Strength** – C (Fitch / Moody's only)
  - iv. **Support** – 3 (Fitch only)
- **Banks 2 – Guaranteed Banks with suitable Sovereign Support** – In addition, the Council will use banks whose ratings fall below the criteria specified above if all of the following conditions are met:
    - (a) wholesale deposits in the bank are covered by a government guarantee;
    - (b) the government providing the guarantee is rated “AAA” by all three major rating agencies (Fitch, Moody's and Standard & Poors); and
    - (c) the Council's investments with the bank are limited to amounts and maturities within the terms of the stipulated guarantee.
  - **Banks 3 – Eligible Institutions** - the organisation is an Eligible Institution for the HM Treasury Credit Guarantee Scheme initially announced on 13 October 2008, with the necessary short and long term ratings required in Banks 1 above. These institutions have been subject to suitability checks before inclusion, and have access to HM Treasury liquidity if needed.
  - **Banks 4** – The Council's own banker for transactional purposes if the bank falls below the above criteria, although in this case balances will be minimised in both monetary size and time.
  - **Bank Subsidiary and Treasury Operations** – the Council will use these where the parent bank has the necessary ratings outlined above.
  - **Building Societies** – the Council will use all Societies which:
    - i. meet the ratings for banks outlined aboveOr are both:
    - ii. Eligible Institutions; and
    - iii. Have assets in excess of £500m.
  - **Money Market Funds** – AAA
  - **UK Government** (including gilts and the DMADF)
  - **Local Authorities, Parish Councils etc**
  - **Supranational institutions**

Funds for investment come from the following Sources

- a) Revenue Account Balances held by the Council
- b) Earmarked Reserves and Provisions
- c) Unapplied Capital Receipts

d) Cash flow balances - income received before expenditure needs to be incurred

At 30 Sep 2012 the Council held the following investments totalling £6,659,000

Counterparty	Investment Date	Maturity Date	Amount	Interest Rate
Newcastle BS	03/09/2012	03/10/2012	500,000	0.4800
Nationwide BS	12/09/2012	26/10/2012	1,000,000	0.4200
Principality BS	14/09/2012	15/10/2012	1,650,000	0.4500
Skipton BS	17/09/2012	18/10/2012	1,500,000	0.4000
Hinckley & Rugby BS	19/06/2012	19/10/2012	2,000,000	0.5000
Hsbc Bank	28/09/2012	01/10/2012	9,000	0.3500

Details of all investments held from April 2012 to 30th September 2012 are included in Appendix A attached.

Details of the weighted average investment to September 2012 are shown in the table below together with the average overnight, 7 day and 1 month London Inter Bank Offer Rates (LIBOR) as a bench mark to the rates received by the Council.

Period	Weighted Average invested	Average period (days)	Average Return	Overnight LIBID	7 Day LIBID	1 Month LIBID
April to Sep 2012	3,778,241	7.04 days	0.5544	0.4083	0.4263	0.4855

The figures above show that the Council received a rate of return that is compatible with the returns available in the market.

It also shows that the Weighted average life is within the maximum set of 0.5 years.

Due current economic conditions all new investments are currently limited to one month. It is hoped that the new bond buying and lending arrangements announced by the ECB will calm markets.

### Borrowing Activities

#### *Long term borrowing to finance Capital Expenditure*

Excluding the HRA self financing element the Council has a Capital Financing Requirement of around £15.2m which arises from previous decisions to incur Capital Expenditure that was not financed immediately by internal resources e.g. Capital Receipts or Grants giving rise to the need to borrow to finance the expenditure. This borrowing requirement can either be met by long or short term external borrowing or by internal borrowing i.e. using the cash behind the authority's balances and reserves and foregoing investment income. At the present time the interest payable on long term borrowing is significantly greater

than the returns the Council could expect on its investments and therefore the Council has adopted a policy of being “underborrowed” with only £4.3m of long term loans on its books. Short term loans from the PWLB currently cost 1.5% so if the Council was fully funded with short term money and was receiving investment income of 1% there would be a cost of £76,000 pa. With longer term rates at about 4.5% the additional cost would be £490,500pa. In these circumstances the Council has not undertaken any long term borrowing in the current year and has relied on short term borrowing to meet cash flow needs.

Additionally, as part of the Self Financing HRA Settlement £67.652m has been borrowed from PWLB. Repayment options have been discussed with members and were presented to the Executive on 13<sup>th</sup> March 2012. Repayments for principal amounts for these loans will commence in 7 years time. The loan will be repaid in equal instalments of £2.9414m over 23 yrs.

*Short term borrowing to cover cash flow shortfalls.*

Some short term borrowing took place to cover temporary cash flow shortfalls. The movements are as follows:-

Amount outstanding at 1 April 2012	£2,600,000
Plus Total Amount borrowed to Sep 2012	£4,040,000
Less Total Amount repaid in year	£6,640,000
Amount outstanding at 30 Sep 2012	Nil

The average amount borrowed was	£82,795
Average period of loans	3 Days
Number of occasions	4
Average rate of interest paid	0.5037%

All borrowing was conducted with the Operational Limit set by the Council.

#### 4. **Prudential Borrowing The Current Capital Position**

The impact of carry forward of budgets from the previous financial year is summarised below.

<b>Capital expenditure</b>	<b>Original 2012/13 Estimate</b>	<b>11/12 carry forward</b>	<b>Revised 2012/13 Estimate</b>
NON HRA	3,477	971	4,448
HRA	2,123	266	2,389
HRA Settlement			0
<b>Total</b>	<b>5,600</b>	1237	<b>6,837</b>
<b>Financed by:</b>			0
Capital receipts	1,569	650	2,219
Capital grants	265	51	316
Capital Reserves	0	130	130
Revenue	2,052		2,052

Net Financing need for the year	1,714	406	2,120
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The change in the capital financing requirement (the amount of capital expenditure funded through debt) is given below.

	2012/13 Estimate
<b>Capital financing Requirement</b>	
CFR- Non Housing	16,385
CFR - Housing	68,053
<b>Total CFR</b>	<b>84,438</b>
<b>Movement in CFR</b>	<b>-793</b>

The authorised limit for borrowing for the year is £84.667m. The current forecasted is still below this limit by £0.339m.

5. **FINANCIAL IMPLICATIONS (IB)**

Any losses resulting from a further tightening of our investment strategy will be reported within the Outturn position.

5. **LEGAL IMPLICATIONS (AB)**

There are no legal implications arising directly from this report.

6. **CORPORATE PLAN IMPLICATIONS**

This report supports the following Corporate Aims

- Thriving Economy

7. **CONSULTATION**

None

8. **RISK IMPLICATIONS**

It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.

It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.

The following significant risks associated with this report / decisions were identified from this assessment:

<b>Management of significant (Net Red) Risks</b>		
<b>Risk Description</b>	<b>Mitigating actions</b>	<b>Owner</b>
Loss of investments due to failure of Counterparty	Ensure Counterparty is financially secure prior to lending by confining activity to institutions on a list of approved institutions based on credit ratings.	I Bham
	Ensure that lending is for appropriate periods and amounts as per Counterparty list	I Bham

9. **KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS**

Treasury management activities support all activities of the Borough Council and therefore impact on all areas of and communities within the Borough

10. **CORPORATE IMPLICATIONS**

By submitting this report, the report author has taken the following into account:

- Community Safety implications
- Environmental implications
- ICT implications
- Asset Management implications
- Human Resources implications
- Planning Implications
- Voluntary Sector implications

Background papers: Investment and borrowing records

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